Alachua County Sheriff’s Budget

Presentation to the BOCC
March 29, 2011
The majority of what we do is mandated by Statute or County Ordinance.
Mandates

Florida Statutes, Chapter 30.15
30.15 Powers, duties, and obligations.—

(1) Sheriffs, in their respective counties, in person or by deputy, shall:
   (a) Execute all process of the Supreme Court, circuit courts, county courts, and boards of county commissioners of this state, to be executed in their counties.
   (b) Execute such other writs, processes, warrants, and other papers directed to them, as may come to their hands to be executed in their counties.
   (c) Attend all terms of the circuit court and county court held in their counties.
   (d) Execute all orders of the boards of county commissioners of their counties, for which services they shall receive such compensation, out of the county treasury, as said boards may deem proper.
   (e) Be conservators of the peace in their counties.
   (f) Suppress tumults, riots, and unlawful assemblies in their counties, with force and strong hand when necessary.
   (g) Apprehend, without warrant, any person disturbing the peace, and carry that person before the proper judicial officer, that further proceedings may be had against him or her according to law.
   (h) Have authority to raise the power of the county and command any person to assist them, when necessary, in the execution of the duties of their office; and, whenever, not being physically incompetent, refuses or neglects to render such assistance, shall be punished by imprisonment in jail not exceeding 1 year, or by fine not exceeding $500.
   (i) Be, ex officio, the city or county agents for their counties.
   (j) Perform such other duties as may be imposed upon them by law.

(2) Sheriffs, in their respective counties, in person or by deputy, shall, at the will of the board of county commissioners, attend, or in person or by deputy, all meetings of the boards of county commissioners of their counties, for which services they shall receive such compensation, out of the county treasury, as said boards may deem proper.

(3) On or before January 1, 2003, every sheriff shall incorporate an antiracial or other antidiscriminatory profiling policy into the sheriffs’s policies and practices, utilizing the Florida Police Chiefs Association Model Policy as a guide.

Antiprofiling policies shall include the elements of definitions, traffic stop procedures, community education and awareness efforts, and policies for the handling of complaints from the public.
Civil

“execute all process of the...courts...”

29,866 Civil Papers Received and Processed
Warrants
“execute...warrants..”

Over 9000 Warrants served
889 Fugitives returned to Alachua County
From Twenty-Two (22) different States
Approximately 10,000 Outstanding Warrants
Court Security
“attend all...terms...circuit & county”

Over ½ MILLION visitors

Close to 300 arrests within Courthouse(s)
Patrol

- Responsible for enforcing all criminal statutes and all moving and non-moving traffic related statutes (there are over 1000 so not all listed)
Law Enforcement
“Be conservators of the peace: ...suppress...riots...apprehend...violators”

We are the enforcers of all laws and protectors of all people
Sexual Offender/Predator Monitoring FSS 775.21, 943.0435

- Mandated notification of all child care facilities and schools w/in 1 mile radius of registrant
- Year end 2010: 384 total registrants: 349 S/Offenders; 35 S/Predators
- S/Offenders must register 2X a year; S/Predators 4X a year
- Monitoring year end 2010: total of 838 compliance contacts
- Estimate year end 2011: close to 1000 compliance contacts
Law Enforcement Mandates continued

- Cruelty to Animals 828.12, 828.122 Animal Baiting
  - Four Deputy Sheriffs and 1 Supervisor attended a recent national Blood Sport Conference (animal fighting for sport)
  - Will expand our community coordination and investigation of these crimes

- Resolution 2010-57 Night-time Airboat Curfew (7p.m.-7a.m.) Effective 1/1/2011

- Rural Services –
  - County Ordinances 261:32-38 Livestock at Large
  - State Statutes 588:16-22 Authority to Impound livestock
RURAL SERVICES BARN

- Rural Services Deputies planned, designed and built a livestock pen on 30 acres of pasture with two ponds in LaCrosse. The county paid for the land and the well. The full service impound is used for rescued animals that ACSO investigates from abuse/neglect and criminal cases.
Board of County Commission Meetings

Statute wording reads... “at the will of the BOCC”

For 2010 only:

- Over 440 hours a deputy was assigned to meetings at County Administration Building for the BOCC, 220 were covering BOCC meetings.
Mandates Continued

- Office of Professional Standards
  F.S.S. 112 requiring the Sheriff’s Office to have a system of receiving, investigating and retaining allegations of misconduct

- False Alarm Unit, County and City Ordinance
  # 03-06, 05-05, #980475, #021198

- Public Records Law: F.S.S. 119
Law Enforcement Mandates continued

- Victim Advocacy
  - F.S.S 943.10 (4) shall establish victim service guidelines
  - F.S.S. 960.001-guidelines for fair treatment of victims and witnesses in the criminal justice and juvenile justice systems

- There are close to thirty (30) sections of Statute 960 of which we must show compliance
Mandated Training

MINIMUM of 48 hrs. training per deputy per year (mandated by FDLE, Accreditation or ACSO directive)

STATUTORY MANDATE (F.S.S. 943.22) requires payment of up to $130 per month to certified Deputies and Detention Officers for completing certain Florida Department of Law Enforcement Certification courses.
Other Cost Considerations

Federal Funding for clean up of clandestine methamphetamine laboratories exhausted

- Estimated cost (depends on size of lab site) $1500 per site
- Drug Enforcement Administration indicates there has been a 22% increase in clandestine labs 2009:2010
- Clean ups may become a responsibility of the County

Congressional Protection at Town Hall Meetings

FDLE Statewide Offender Number (OBTS) Interface cost $5000

Division Children and Families (DCF): adding requirement for LE to accompany them on “Institutional Visits” (daycare, schools, etc)
Other Costs continued

North Florida Evaluation and Treatment Center
If funding reduced: jail population will increase, inmates with a mental illness will not receive the needed treatment and transport costs will increase as the closest facility is estimated to be 4 hrs away

County PreTrial Release if legislation passes Florida Association of Counties (FAC) predicts increased jail costs from $200K to $520K

State DOC Intervention if legislation passes, the elimination of this program will shift thousands of inmates to county jails.

JAC Center Funding may be at risk, again
If unfunded, the Department of the Jail will have to take juveniles
Budget Enhancements

FY 11/12
Enhancement Requests FY 11/12

- Department of the Jail
- FRS and Health costs reinstatement
- Internet Crimes Against Children (grant ends)
- Domestic Violence position (grant ended Jan. 2011)
- Combined Communications Center (CCC)
- Fleet Maintenance and Replacement
- ITU Staffing
DOJ Positions Needed

- Since FY 05/06 Total requested positions unfunded by BOCC = 44
- Positions identified as needed as of December 2010 = 46
- Cost $3 Million ($2,976,978)
Budget Requests Continued

• $409,193  Amount cut from our FY 2011 LE budget for FRS and Health

• $400,000  The Internet Crimes Against Children grant expires. If not renewed, cost for ACSO to absorb this Unit for 1 year

• $76,000  Domestic Violence Grant funding ended (Recovery Act-Mandated fill)
Mandated Certification Fees: $3,800
Equipment Replacement: $1,017,567
E911 Funding: CCC needs more

- No increase for over a decade

- Relieves the General Fund burden

- 2010 Legislative Session resulted in an expansion of areas in which E911 funds should be spent:
  - Dispatching functions related to 911 calls
  - Maintenance of PSAP equipment
  - Consoles
  - Salary & associated expenses for E911 call takers
Vehicles

$ 98,257  Reinstate funding cut from the Fleet account last year for vehicle Repairs and Equipment

Over 150 vehicles are beyond their age in years and/or mileage; are more costly to maintain and need to be replaced
EXTENDING THE REPLACEMENT SCHEDULE OF VEHICLES HAS RESULTED IN INCREASED PARTS AND LABOR COSTS
ITU Additional Staff (2)

- Currently 8.5 employees serve over 850 employees and over 2200 devices
- Handles equipment at 8 sites, not including deputies assigned to schools
- Manages all ACSO cellphones, and paging for ACSO and client agencies
- Coordinates all landline phone issues
- Respond to over 7000 requests for help per year, some requiring hundreds of hours of work
- Has had to take on functions previously handled by County IT
  - IT needs for both courthouses (2009)
  - Manage our own website (2010)
  - Handles Jail IT functions
- Already been notified by county that AS400 platform support will be ceasing.
- Our IT staff are on call: 24/7/365 emergency IT assistance.
Enhancements*: $5,126,017

- Department of Jail (46 positions) $3,000,000
- FRS and Health costs reinstatement
  Fleet Repairs/Maintenance $507,450
- Internet Crimes Against Children Program (3 FTE’s) $400,000 (est)
- Domestic Violence Detective (1 FTE) $76,000
- ITU $125,000
- CCC Equipment $1,017,567
- Fleet Replacement TBD
- Hardware Replacement TBD

*NOT ALL INCLUSIVE
Written response to BOCC March 14, 2011
Item #1
Inaccuracy re “Raises”

“The fact is that employee benefits were converted, i.e., swapped one for another. The nominal increase in some employees’ pay was offset with the elimination of a life insurance policy and other benefits...This conversion and/or elimination of benefits clearly was not a raise.”
Item #2 Special Teams
OPERATION SPRING BREAK

- Initiated in 1995 as a prevention program
- ACSO works with St. Johns County SO
- Ensures student safety
- High visibility patrols
- Crime prevention and detection
Item #3 Non Law Enforcement
Non Incarceration Programs
Fishing for Success - outreach program to introduce at-risk children to aquatic sciences.

There are fishing ponds at the DOJ and the University of Florida that are used for these activities.
Item #4 Aviation Program
Wanted Person for Attempted Homicide Out of South Carolina
Aviation

Air One used for high danger and for rescues
Item #5 Public Information Bureau

Mandated by F.S.S. 119 to provide Public Information
Billboards are a great source for getting out important safety information.
Letter of March 8, 2011

Re: Strategic Plan
BOCC Letter of March 8, 2011

• “Annual Cost of Implementing Strategic Plan 2010-2015?” Answer: This will be determined each year during the budget process.

• “...Emphasis on increase in victim advocacy...”
  • “What impact on future budget?” Answer: Unknown, we are mandated by the Florida Constitution to provide services, costs depend on number and type of victimization. “...will this goal result in additional expenditures?” Answer: Maybe, however, no increases have been requested or anticipated for FY 11/12.
Board’s March 8th letter continued

- Does this duplicate services already provided by the City of Gainesville...Alachua County...State Attorney’s Office? No: services provided are similar but not to the same victim. The agencies which provide 24/7 response work very closely to ensure services to a specific victim are not duplicated.

- In 2010: The Sheriff’s Office Victim Advocate Unit served over 3000 victims
March 8th Letter continued

- “Increased staffing for the Community Oriented Policing (COPS) Program...how will the changes affect the budget?” **Answer:** I am not requesting additional funding

- “In which parts of the unincorporated areas of the County do you plan to emphasize this program?” **Answer:** Depends on crime trends and public safety needs throughout the County, not only the unincorporated area.
Percentage Split % Method

Unfair to Constitutional Officers
Unfair to Constitutional Officers

- C/Officers were not given opportunity to benefit from what ended up being a lower General Fund deficit

- Accounts administered by the Board that are not transferred to the Constitutional Officers but were included in the % split (Radio Charges)
Radio Charges Questionable

- Funds are provided in the Interoperable Radio Communication Program (IRCP) Fund, which is managed by County OMB

- *It appears* that as funds have run out of the IRCP, some of the charges have been applied against the MSTU-LE. It is not clear if this is an appropriate use and warrants more discussion.
County uses Reserve for Contingency Fund as it’s own bank account

Excessive use is unfair to Constitutional Officers
Use of Reserve for Contingency Fund

- Sheriff – Since 2007, only requested ONE time in the amount of $96,353 for Inmate Medical
- Board requested – OVER 50 times
- OVER $12 MILLION!
Use of Reserve for Contingency 2011

- Over $400,000 so far this year
- Recommend more oversight i.e., on regular agenda
- Equity for Constitutional Officers
- Request a Separate Sheriff’s Office Reserve for Contingency Fund
Window Replacement Project:
- 2007 Corrosion problem identified
- 2008 January Suicide of 18 yr old

In FY 09 the “County processed an emergency request to replace the windows” and funding identified in the amount of $525,000

Now over, three years since the suicide, no start date and project cost is over a million dollars
Jail: Roof Replacement

We are approaching yet another summer with failing air conditioning units.

This project has been pending since at least 2005.
Q & A